# OKC Development Codes Update

Workshop/Focus Group

Developers and Stakeholder Advisory Team

December 16, 2021



## Desired plan**okc** outcomes

#### **Zoning related topics**

Integrate uses while ensuring compatibility

Allow increased densities where appropriate

Mitigate negative impacts of compact development

Integrate residential unit types and sizes

Improve transportation system connectivity

**Increase walkability** 

**Revise parking standards + prohibit new surface parking downtown** 

**Facilitate cluster/conservation subdivisions** 

Ensure adequate and quality open space and streetscapes

**Preserve environmental/water quality + reduce flood risk** 

**Increase landscaping amount and quality** 

Establish citywide design regulations to ensure functional and aesthetic minimums

Establish/Improve design standards



3 35-1 \$ 25.3

\$ 35-3

1 55-1 135-5

5 35 5

\$ 35.3

\$ 25.3

\$ 25.2

5 35-4 \$ 35-1 \$ 25.1

# plan**okc** LUTAS



"The LUTAs are oriented around a spectrum of development intensities – from undeveloped Open Space, to the high intensity of Downtown." - planokc Development Guide



Why can't Chapter 59 – Zoning and Planning Code meet plan**okc goals**?

Whynot continue with the existing code?



#### Oklahoma City, Oklahoma Development Codes Diagnosis



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## **Development Codes Diagnosis Key Findings**

**Ineffective** base zones

**Overuse** of PUDs/SPUDs and Site-Specific Approvals

**Too many layers of regulations** 

**Outdated** parking regulations

**Narrowly defined uses** 

**Ineffective** regulating of rural areas

**Complex** procedures

## Issues with Chapter 59

- Base zone standards lack character definition
- Base zones are not tailored to character context
  - Land use alone is a poor proxy for neighborhood character
  - Bulk standards often do not address context from rural to urban
- Band-aids
  - Overlays try to fix context in some places but are confusing
  - PUDs and SPUDs try to fix code problems but are burdensome

## What have we heard (1,350+ Surveys from throughout the metro, 2021)

#1 issue:

- sidewalks
- bike lanes
- trails

#### #2 issue

- community appearance
- traffic flow

### #3 issue

- flooding
- stormwater run-off
- access to parks, gathering spaces and nature



## What have we heard (major themes)

What we heard -	What zoning can do -
e	Base zones that assure new development fits in (setbacks, bulk, height, trees)
•	Expand permitted housing types (middle housing)
•	Menu of project amenities, form of buildings on the lot that encourages walkability
Traffic!!!	Street connectivity







# New LUTA Zone Approach

Backbone of the new code

## New LUTA Zone Approach

- Organize new zoning districts based on LUTAs
- Integrate more deliberate standards to align with LUTAs
  - As LUTAs move along the continuum from rural to urban, purposeful standards apply regarding:
    - FAR to manage scale and bulk
    - Building and streetscape design
    - Parking
    - Walkability
    - Transit usage



## New LUTA Zone Approach

- Establish districts with distinctive character based on design in lieu of use and minimum standards
- Taper the emphasis on use in transition from rural to urban
- Create districts that have clear, articulated and illustrated development standards
- Simplify and streamline the development procedures



Current code: Boxes with defined uses and standards within each tract

TRACT A

## LUTAS as the Basis for the Approach

The LUTAs form a continuum from rural to urban where the relative balance between the natural and built environments defines its intensity and character.



LUTA	Proposed Districts	Current District(s)
<b>RL</b> , Rural: Low Intensity & AP, Agricultural Preserve	<b>RL-AG</b> , Agriculture <b>RL-AR</b> , Agricultural Residential <b>RL-RC</b> , Rural Commercial	AA
RM, Rural: Medium Intensity	<b>RM-SF</b> , Single-Family <b>RM-RC</b> , Commercial Services	RA-2, RA, RC
	UL-SF, Single-Family UL-MR, Mixed Residential	R-1, R-MH-1, R-1Z, R-2, R-3, R-4
<b>UL</b> , Urban: Low Intensity	UL-MX, Mixed Use UL-NC, Neighborhood Convenience UL-OI, Office and Institutional UL-GC, General Commercial UL-LI, Light Industry	O-1, O-2, C-1, C-3, C-4, C-HC, I-1, I-2, I-3
	UM-SF, Single-Family UM-MF, Multi-Family	R-3, R-3M, R-4
<b>UM</b> , Urban: Medium Intensity	<ul> <li>UM-NB, Neighborhood Business</li> <li>UM-PO, Professional Office</li> <li>UM-MX, Mixed Use</li> <li>UM-LI, Infill Industry</li> </ul>	O-1, O-2, NB, C-1, C-3, C-CBD, I-1,

LUTA	Proposed Districts	Current District(s)
<b>UH</b> , Urban: High Intensity	UH-OF, Office UH-OM, Office Mixed UH-BC, Bricktown UH-DT, Downtown UH-MH, Mixed High	O-1, O-2, BC, DBD, DTD-1, DTD- 2
<b>UC</b> , Urban Commercial	UC-NB, Neighborhood Business UC-MM, Mixed Use	NB, C-1, C-2, C-3, C-CBD
<b>RD</b> , Regional District <b>TO</b> , Transit-Oriented District	RD-RC, Retail Center RD-AC, Activity Center	C-3, C-4
<b>DT</b> , Downtown <b>TO</b> , Transit-Oriented District	<ul> <li>DT-CB, Central Business</li> <li>DT- MR, Mid-Rise</li> <li>DT-HR, High-Rise</li> </ul>	DBD, DTD-1, DTD-2
<b>EM</b> , Employment District	EM-TP, Technology Park EM-BP, Business Park EM-IP, Industrial Park	TP, I-1, I-2
HI, Heavy Industry	HI, Heavy Industry	I-3

## What does a new LUTAbased approach give us?



- Calibrated character and scale using density, site layout and design standards
- Integrated standards

   (building form + landscaping + parking + amenities + connectivity)
- Flexibility without negotiation
- Predictable implementation of policies (walkability + housing + connectivity)

## What does a new LUTAbased approach give us?

#### TABLE UL.2



Amenity space (green space) is calibrated to increase as lot area decreases or as attached or multi-family units are added, where allowed

## "Baked-in" metrics

#### Amenity Space

- provides open areas and common space to enhance value and community character
- provides compatibility, buffers for transitions, flexibility, conservation, walkability
- may be varied to moderate density

#### Density

- implements LUTAs
- may be calibrated to reward sustainable development
- may be varied to moderate density
- FAR
  - can manage bulk in some zones
  - with form standards can achieve desired character

## Amenity Space



## What does a new LUTAbased approach give us?

Street Typology from plan**okc** can be used to calibrate frontage, access management and streetscape standards



## "Baked-in" metrics

- Street Typology
  - street layout and design is tied to the LUTA
  - context defined by ROW width, # of lanes, pedestrian zone
  - can establish the relationship of buildings to the street in the Urban Areas,
  - use to create streetscape standards
  - was used in the sign code update to calibrate sign size

## What does a new LUTAbased approach give us?

Street Typology from planokc can be used to calibrate frontage, access management and streetscape standards



## "Baked-in" metrics

- Street Typologies
  - Street layout and design is tied to the LUTA
  - Streets are designed according to their context, e.g., ROW width, # of lanes, pedestrian zone
  - Establishes the relationship of buildings to the street in the Urban Areas
  - Tied to traffic type and volume and pedestrian movement

## The Rural Approach

- Provide ample flexibility within the same district to accommodate the natural landscape and the adjacent built environment.
- In so doing:
  - Allow development more market variability and responsiveness
  - Reward agriculture and resource protection
  - Incentivize sustainable development practices
  - Simplify and streamline the development process



RL / RM LUTA

Applies to:	Large-scale acreages within the municipal boundaries.
Purposes:	Continuation of agricultural operations and preservation of environmental resources.
Priorities:	Preservation of natural and agricultural character.

Density Range:	0.2 units per acre (5-acre lots minimum)
Bulk:	Not applicable

#### RM, Rural: Medium Intensity Description

Applies to:	Outlying rural areas around the periphery of the urban area where there are limited or no utility services.			
Purposes:	Small acreages and estate subdivisions on the fringes of the Urban LUTAs.			
Priorities:	Preservation of rural, countryside character.			
Intensity   Scale				
Density Range: Bulk:	0.5 unit per acre (two-acre lots) Not applicable			



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Desired planokc Outcomes	
Integrate uses while ensuring compatibility	$\checkmark$
Mitigate negative impacts of compact development	$\checkmark$
Facilitate cluster/conservation subdivisions	$\checkmark$
Ensure adequate and quality open space and streetscapes	$\checkmark$
Preserve environmental/water quality + reduce flood risk	$\checkmark$



## LUTA Approach; Rural Areas

Comprehensive Plan		Current Zoning Ordinance	New Zoning Code				
		Land Use Typology	Current Zoning	Proposed Zoning		Development Options	Amenity Space
Reconcile Zoning Districts and LUTAs	RL, Rural: Low Intensity	AA, Agricultural District	RL-AG, Agriculture		Farmstead	None	
					Large Lot	None	
		RE, Rural. Low meetisity	AA, Agricultural District	RL-AR, Agricultural Residential		Rural Cluster	40%
						Rural Conservation	60%



Te) Te)	Zoning District	Min. Lot Area	Required Open Space	Density (du/ac)	Lots per 100 ac.	% Bonus
LUIA units/acre) e minimum)	RA-2	87,120 sf. (2.00 ac.)	0%	0.48	50	
KK (< 0.5 u (2-acre	Opt. 1	71,800 sf. (1.75 ac.)	15%	0.50	50	
	Opt. 2	43,560 sf. (1.00 ac.)	38%	0.60	60	20%
	Opt. 3	30,000 sf. (2/3 acre)	52%	0.65	65	35%
	Opt. 4	21,780 sf. (1/2 acre)	65%	0.70	70	45%

Zones to allow flexibility for various types of <u>rural</u> development



**Rural 2-Acre Subdivision** 



**Rural 1-Acre Cluster Development** 

## The Urban Approach

- Integrate uses
- Increasingly less emphasis on use as intensity increases; more emphasis on form and performance
- Balance parking, amenity space, and height with human-scaled design, civic spaces, transit use, historic preservation, etc.
- On the edges, transition treatments are important to achieve compatibility.



UL LUTA

# Description Applies to: Least intensely developed areas with urban services (water + sewer) available. Purposes: Low-density neighborhoods horizontally integrated with supportive commercial uses; provide pedestrian and bicycle access. Priorities: Use compatibility, diversity of lot and home sizes and price points, linear connected amenity spaces, and well-designed buildings and sites. UL, Urban: Low Intensity | Scale

Density Range:	4 to 8 units per acre (single-family)		
	15 to 30 units per acre (multifamily)		
Bulk:	0.20 to 1.0 FAR; 0.3 typical		



Desired planokc Outcomes	
Integrate uses while ensuring compatibility	$\checkmark$
Allow increased densities where appropriate	$\checkmark$
Mitigate negative impacts of compact development	$\checkmark$
Integrate residential unit types and sizes	$\checkmark$
Improve transportation system connectivity	$\checkmark$
Ensure adequate and quality open space and streetscapes	$\checkmark$
Increase landscaping amount and quality	$\checkmark$
Establish citywide design standards	$\checkmark$



## LUTA Approach; Urban Areas

Comprehensive Plan	Current Zoning Ordinance	New Zoning Code			
Land Use Typology	Current Zoning	Proposed Zoning		Development Options	
UL, Urban: Low	R-1, Single-Family Residential	UL-SF, Single-Family		Single-family detached	
	R-1ZL, Single-Family Zero Lot Line Residential	Detached	UL-MX,	dwellings (standards for zero lot line)	
	R-2, Medium-Low Density Residential	UL-MR, Mixed Residential	Mixed Use	Small-lot single-family, duplex/twin home, multiplex, townhome	
Intensity	R-3, Medium Density Residential			dwellings, and garden apts.	
	O-1, Limited Office	UL-NC, Neighborhood		Office and limited retail	
	C-1, Neighborhood Commercial	Commercial		uses	
	O-2, General Office	UL-OI, Office and Institutional		Office and Institutional uses	
	C-3, Community Commercial				
	C-4, General Commercial	UL-GC, General Commercial	UL-GC, General Commercial		
	C-HC, Highway Commercial				

## LUTA Approach; Urban Areas



Integrate more deliberate standards to achieve intended development outcomes, aligned with LUTAs

*Purposeful variations in setbacks, height, transitions* 

As move from rural to urban more mixing of land uses; FAR to manage scale and bulk; form standards for building and streetscape design, less parking, more transit, more walkability

Illustrative Only

Recommended Districts and Standards							
Districts	Use Type	Amenity Space	Density	FAR			
Residentia	al Districts						
UL-SF	SF Detached, Patio Home	15%	6.0				
UL-MR	SF Attached and Detached (Duplex) / Multiplex / Townhome		12.8				
Mixed Use, Commercial and Industrial Districts							
	SF Attached and Detached MF	15% -	15-30				
UL-MX	Office, Limited Retail, Services	18%		0.5 - 1.0			
UL-NC	Neighborhood Convenience	18%		0.5			
UL-OI	Office and Institutional	15%		0.7			
UL-GC	General Commercial	15%		0.4			
UL-LI	Light Industry	12%		0.5			

- Minimum required amenity space; equal density to R1
- Permits variety of detached and attached housing types; addresses "missing middle"
- Contextual infill development or within a neighborhood center
- Requires master development plan

## Current Requirements: Open Space

- Residential Open Space (0-30% Rural, 3.2% Urban)
- Residential Park Development Fees, discounts for opening park to public
- Landscaping / Buffers (Residential/Commercial)
- Detention / Retention (Residential/Commercial)



## Proposed: Amenity Space

- Context-based
- Right-sized
- Defined
- Illustrated
- Flexible
- Placemaking

















Street Yards



Zoning District	Min. Lot Area	Required Open Space	Density	Lots per 10 ac.	% Bonus	
R-1	6,000 sf.	3%	5.9	59		
Opt. 1	5,000 sf.	15%	6.1	61	5%	– UL-SF
Opt. 2	4,000 sf.	15%	8.0	80	19%	
R-2	3,000 sf.	3%	12.8	128		
Opt. 1	1,750 sf.	10%	21.0	211		
Opt. 2	1,000 sf.	18%	30.0	300		



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R-2	3,000 sf.	3%	12.8	128	
Opt. 1 (R-3)	1,750 sf.	10%	21.0	211	
Opt. 2	1,000 sf.	18%	30.0	300	





Amenity Space

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acre)									
	Districts	Use Type	Amenity Space	Density	FAR				
- 30 UNITS	Residentia	l Districts							
	UL-SF	SF Detached, Patio Home	15%	6.0					
	UL-MR	SF Attached and Detached (Duplex) / Multiplex / Townhome	10%	12.8					
	Mixed Use, Commercial and Industrial Districts								
		SE Attached and Detached ME		15-30					

**Recommended Districts and Standards** 

UL-MX	SF Attached and Detached MF	20%	15-30	
	Office, Limited Retail, Services	20%		0.5 – 1.0
UL-NC	Neighborhood Convenience	18%		0.5
UL-OI	Office and Institutional	15%		0.7
UL-GC	General Commercial	15%		0.4
UL-LI	Light Industry	12%		0.5



- By-right development; not subject to a PUD or SPUD
- Pre-established densities and floor areas (FARs)
- Requires master development plan approval
- Site and building development standards give design flexibility yet predictable UL outcomes

# Discussion

LUTA Zone Approach

## Schedule and Next Steps

- Homework
  - Provide feedback

www.okc.gov/codeupdate codeupdate@okc.gov

## • Next Meeting (s)

- Draft base zones
- Introduction to development standards



# Thank you!

